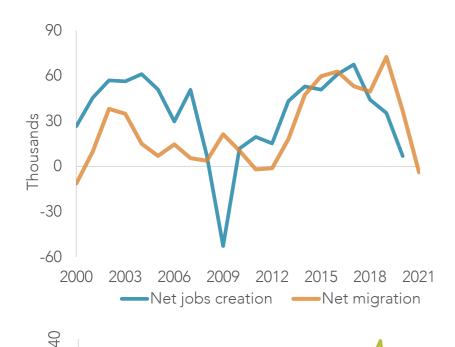
Immigration: Fit for the future

New Zealand Productivity Commission, May 2022



Immigration has a small positive effect on productivity, wages, and employment but must be managed alongside absorptive capacity

Immigration is a positive force...



Thousands

- does not systematically displace jobs for locals:
 - job creation and net migration move together at national, regional and industry levels
 - pockets of displacement should be targeted with education, training and empowering active labour market policy
- compensates for outflows by tilting policies towards high-skill immigration

... but it can also

- undermine incentives for education, training, and innovation, if focused on short-term fixes
- congest social and physical infrastructure if not balanced with investments in absorptive capacity
- increase some elements of absorptive capacity: more builders, nurses, doctors, and teachers improve social and physical infrastructure

We make 24 recommendations, including to:

2016

2013

—Resident visa —Temporary work visa

encourage wages to reflect scarcity rather than exempt specific industries, firms, and occupations from general labour-market rules

2019 2021

- reduce the use of shortage lists for approving temporary work visas and design them to inform education, training, active labour market programmes and resident-selection priorities
- make **shortage lists data-driven** and based on a set of indicators including vacancy data, wage movements, and demand for migrant labour

Government Policy Statement (GPS) on immigration can regularly (re)balance long-term benefits and short-term challenges

GPS to deliver coherent immigration settings, balancing predictability and flexibility

- reflect Te Tiriti o Waitangi in immigration policy
- clarify immigration policy objectives and connections to other government objectives including
 - education and training policy
 - investments in absorptive capacity
- set relative priorities balancing the short- and long-term goals by
 - explaining how the demand for temporary and residence visas will be managed
- supporting infrastructure planning and investment, and education, training and labour market policies by projecting future migration rates and composition
- engage with Māori, communities, and businesses by compiling data and performance indicators regularly

Short term

GDP growth driven by population increases

Uncertainty around residency prospects

Business growth relies on more labour

Filling labour shortages with temporary migrants

Long term

Investing in absorptive capacity to align with expected population growth

Clear prospects for residency to attract global talent

Adopting new business models, processes and technologies

Investing in capabilities of New Zealanders